Pandemic Influenza: Avian Flu Preparedness in New Hampshire

A Briefing for the City and Town Emergency Response Officials April 20, 2005



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Avian Flu Outline of the Briefing

Overview of influenza

National preparedness activities

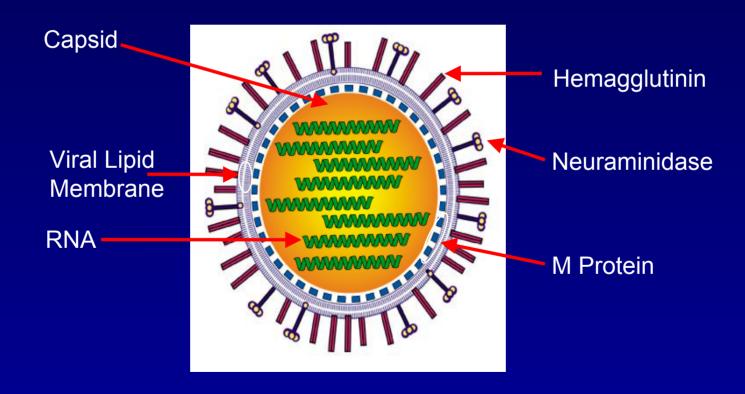
- New Hampshire's preparedness activities
- Questions/Discussion

Overview of Influenza

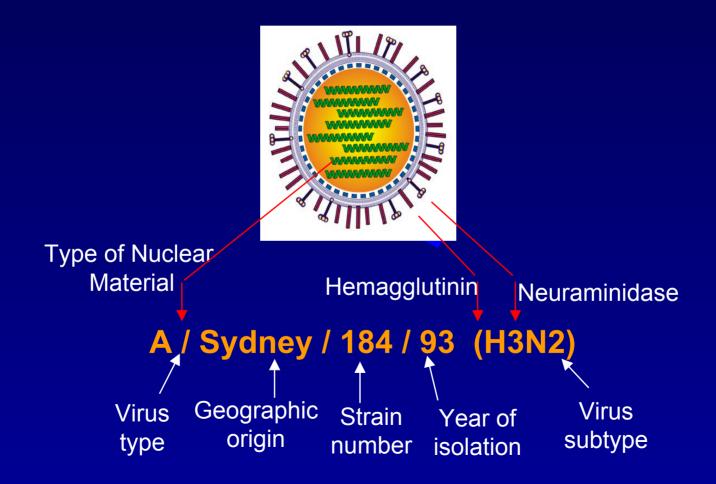
What is Influenza?

- Influenza is an illness caused by a virus.
- The virus is named the Influenza virus.
- The influenza or "flu" virus causes symptoms we think of as a cold.
- There are many other viruses capable of causing cold-like symptoms.

Virus Structure



Viral Nomenclature



How is the Virus Transmitted?

- Airborne spread
- May persist hours in the environment

Direct contact

Are There Different Types of Flu?

- There are a few types of influenza.
 - Influenza A and B are most common
- Influenza is further characterized by the structure of the virus:
 - Influenza A H1N1
 - Influenza A H3N2
 - Influenza A H5N1 the "Avian Flu"

Routine Influenza Season

- Each year the virus circulates throughout the world
- Each year minor changes in the virus occur, triggering the next year's flu season
- In most healthy persons, the immune system protects them from severe disease
- The result is a mild cold

Routine Influenza Season

- The result, however, is far more serious for some people:
 - Elderly
 - Young children
 - Persons with serious medical illnesses
- Each year ~40,000 persons in the US die of "routine" influenza

Average Annual Influenza Morbidity and Mortality

ARD Hospitalizations
12 per 10,000

Medically attended illness 1,200 per 10,000

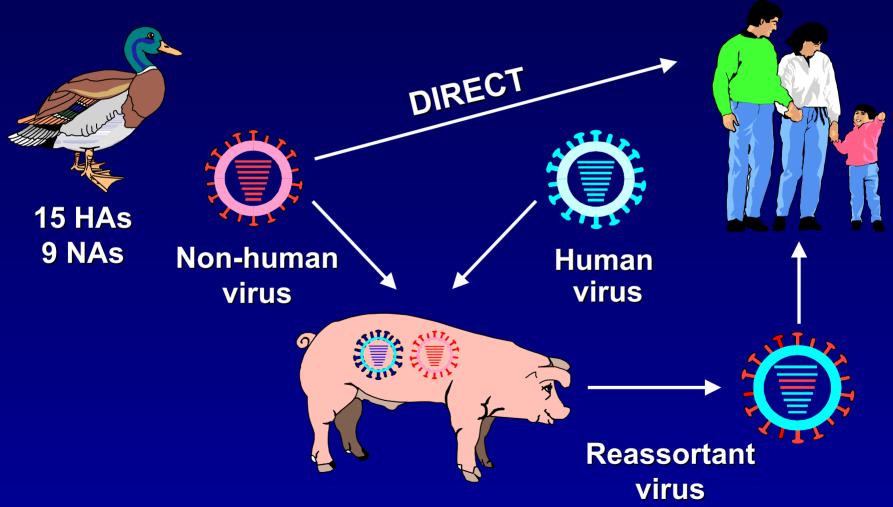
Acute respiratory illness 2,600 per 10,000

Influenza virus infections 3,300 per 10,000

What is a Pandemic?

- Emergence & spread of brand new influenza virus
- The new virus emerges from animals, most typically birds
- A pandemic occurs when the virus is able to be transmitted person-to-person and results in widespread outbreaks:
 - (Near) simultaneous global outbreak
 - Elevated rates illness & death

Mechanisms of Influenza Virus Antigenic "Shift"



What is a Pandemic?

 An Influenza pandemic is not a short term crisis; it may last a couple of years

 An Influenza pandemic will come in waves that may follow each other or overlap

Pandemics & Pandemic Alerts 19th - 21st Centuries

■ 1891-92 H3

1918-19 "Spanish Flu" H1N1

■ 1957 "Asian Flu" H2N2

■ 1968 "Hong Kong Flu" H3N2

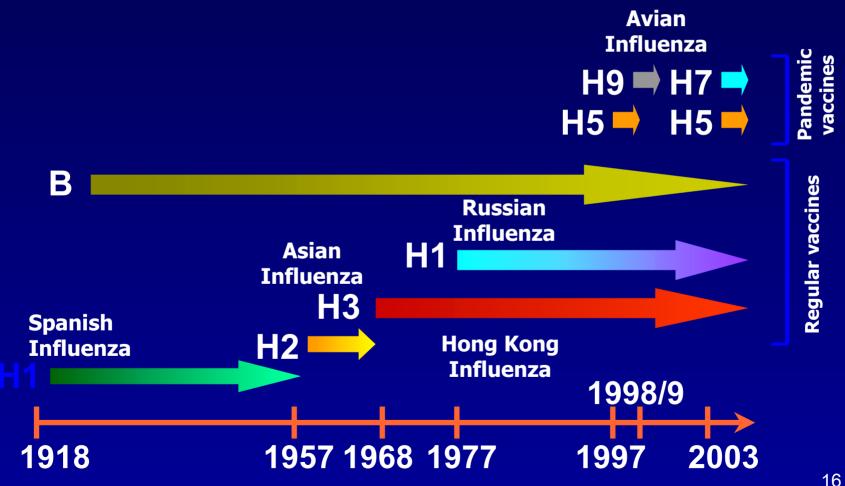
1976 Fort Dix "Swine Flu" episode

■ 1977 "Russian Flu" H1N1

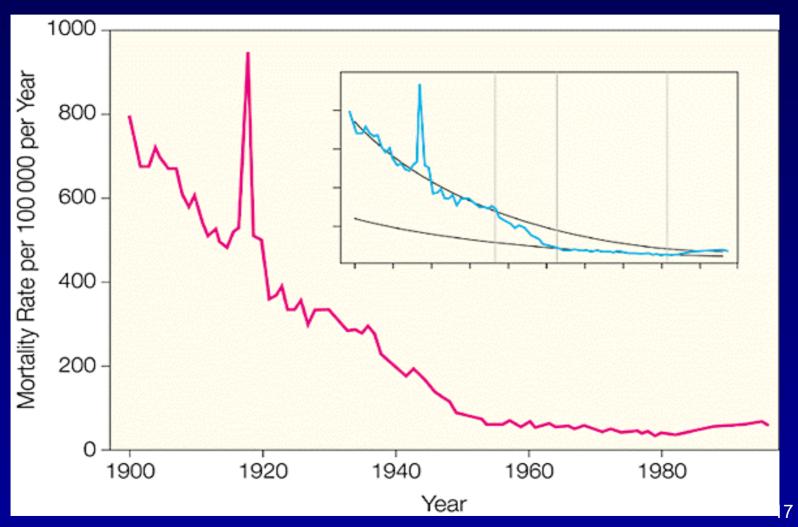
1997 Avian influenza A (H5N1)

2004 Avian influenza A (H5N1)

Timeline of Emergence of Influenza Viruses in Humans



Infectious Disease Mortality, United States--20th Century



Strategy for the Control and Prevention of Routine Influenza

- Global and national surveillance
 - Monitor activity and impact
 - Identify new viruses for vaccine
 - Detect novel viruses posing a pandemic threat
- Activities to reduce health impact
 - Education
 - Vaccination of those at highest risk for severe illness
 - Use of rapid tests and antiviral agents
 - Investigation and control of outbreaks

National Preparedness Activities for Avian Flu

Key Issues in Planning

- Public and private sector vaccine purchase and distribution
- Priority groups for early vaccine and antiviral chemoprophylaxis and therapy
- Maintaining quality medical care
- Limiting economic impact
- Volunteers and workforce
- Isolation and quarantine enforcement and population based services
- Education and Communication strategies

U.S. Pandemic Influenza Preparedness Activities

- US Pandemic Influenza Preparedness & Response plan was released on August 26, 2004
- Purposes of the plan
 - Define preparedness needs
 - Provide guidance to State/local health departments and health care organizations for planning
 - Outline coordination and implementation of a response
 - Identify key issues that remain to be resolved

U.S. Pandemic Influenza Preparedness Activities

- Enhanced surveillance
- Vaccine security and supply
- Antiviral drugs
- Research activities
- Support to State/local preparedness

Pandemic Planning

- Planning is for the worst case scenario
- Health care system is better able to respond than ever before
- Resources are better coordinated and better prepared at all levels
- New Hampshire has been planning for this since 1997

Potential Avian Flu Impact in U.S.*

- Up to 200 million persons infected
- 38 89 million clinically ill
- 18 42 million requiring outpatient care
- 314,000 733,000 hospitalized
- 89,000 207,000 deaths

^{*} Influenza Branch, Centers for Disease Control and Prevention

Current Avian Flu Activity in the World

Current Avian Flu Activities

- Widespread outbreak in Southeast Asia fowl farms
- Most recent country: North Korea
- Culling of birds continues
- No efficient human to human transmission
- Human cases limited to three countries

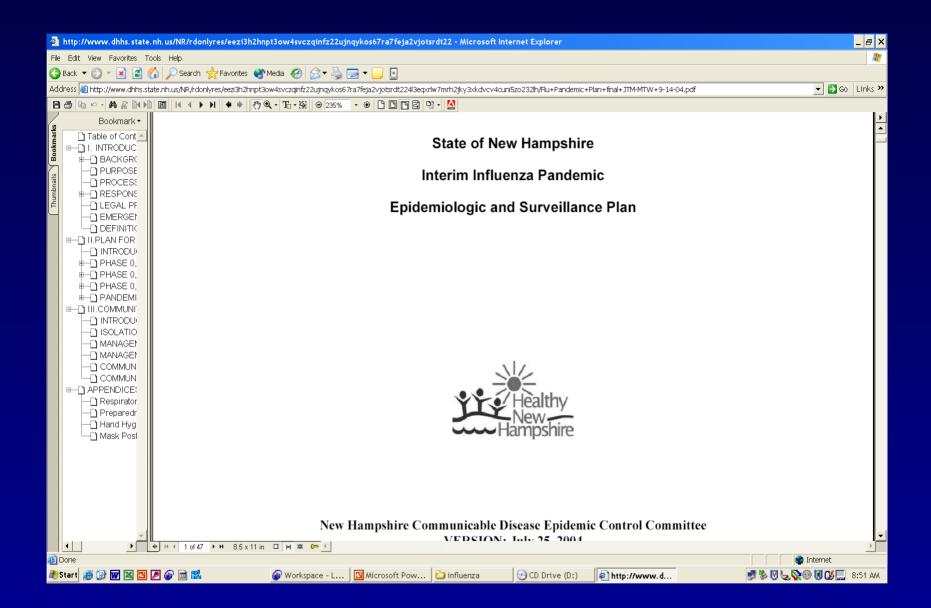
New Hampshire's Avian Flu Preparedness Activities

Potential Impact in NH*

- Up to 852,000 persons infected
- 168,000 384,000 clinically ill
- 72,000 180,000 requiring outpatient care
- 1,200 3,600 hospitalized
- 360 1,000 deaths
 - 200 deaths occur annually from "routine" flu

NH Preparedness

- First Flu pandemic plan produced in 1999
- Plan updated in 2004
- DPHS improved experience in emergency management
 - SARS
 - Smallpox vaccination program
 - Hepatitis A clinics after Taco Bell incident
 - Emergency antibiotic distribution for meningitis cluster
 - 2004 Flu vaccine shortage



NH Preparedness

- Linked closely with state bioterrorism emergency response preparedness activities
- Planning with BEM for Statewide ESF Drill
- Statewide vaccination and surge capacity planning
- Surveillance improvements
- Public Health Laboratory improvements
- Influenza pandemic plan constantly updated by Public Health

Immediate Plans

- Statewide drill to mobilize local clinics
- Hospital surge planning
- Local emergency preparedness
- Legal preparedness
- Laboratory preparation
- Volunteer readiness
- Updates to decision makers

Key Issues

Vaccine Availability

- Availability of vaccine
 - Optimally, first doses for general population available ~4 months after reference strain is developed
 - Weekly delivery of ~3 m doses from U.S. production

Antiviral Drug Stockpile & Availability

Antivirals in the Strategic National Stockpile

Antivirals in the private sector

Maintaining Quality Medical Care

- The challenge
 - High demand for services
 - Staff absenteeism
- Health care system planning & preparedness
 - Community-level planning
 - Need for coordination
 - HRSA funding
 - Providing care in non-traditional facilities

Interventions to Decrease Disease Transmission

- Infection control in hospitals and LTCF
 - Respiratory and contact precautions
- Travel restrictions & community strategies
 - Impacts hypothesized but not proven
 - Goal of slowing transmission until vaccine is available

Quarantine/Isolation

Definitions:

- Isolation restriction for those with a disease.
- Quarantine restriction for those exposed or incubating disease.
- Authority provided under RSA 141-C

Potential Local Emergency Management Roles

- Conducting vaccination or antiviral clinics
- Supporting hospital surge
- Maintaining isolation/quarantine
- Communications



Questions and Discussion